

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 EA-10 OES-07 HA-05 AID-05 SS-15  
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O 201417Z JUN 78  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 1079  
INFO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L GENEVA 09340

E.O. 11652: GDS  
TAGS: UNFPA UNDP EAID VN  
SUBJECT: 25TH UNDP GOVERNING COUNCIL - UNFPA COUNTRY  
AGREEMENT WITH VIETNAM

REF: GENEVA 9299

1. UNFPA EXECUTIVE DIRECTOR SALAS THIS MORNING INFORMED JAPANESE, UK AND US REPS THAT VIETNAM HAS AGREED TO ARRANGEMENTS AND FORMULATION REPORTED REFTEL. HE EMPHASIZED THAT HE HAD NOW EXHAUSTED HIS ABILITY TO GO BACK TO THE VIETNAMESE WITH PROPOSALS FOR CHANGES IN THE PROGRAM AND THAT HE COULD NOT APPROACH THEM AGAIN WITH NEW FORMULATIONS. DURING ENSUING DISCUSSION SALAS REITERATED HIS FULL UNDERSTANDING OF US AND UK CONCERNS. HE PLEADED FOR CONFIDENCE IN HIS FIRM INTENTION TO TAKE THESE INTO ACCOUNT AND TO EXERT EVERY EFFORT TO AVOID USE OF PROGRAM RESERVE MONIES TO FUND PROJECTS DIRECTLY RELATED TO POPULATION REDISTRIBUTION.

2. WE TOLD SALAS THAT WE WERE STILL AWAITING WASHINGTON REACTION TO THE PROPOSED ARRANGEMENTS, UK REP (WINDSOR) WAS ALSO AWAITING LONDON'S VIEWS. JAPANESE REP SAID LITTLE EXCEPT TO REPEAT THAT JAPAN WOULD BE HAPPIER WITH THIS ARRANGEMENT THAN WITH THE "JAPANESE  
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SOLUTION". (JAPANESE TOLD US THEY STILL HAD NOTHING FROM TOKYO.)

3. UK AND US PRESSED SALAS ON POSSIBILITY OF RECEIVING FROM HIM EVEN INFORMAL ASSURANCE THAT NO PART OF THE PROGRAM RESERVE WOULD EVER BE USED TO FINANCE THOSE ELEMENTS OF THE PROGRAM DIRECTLY RELATED TO POPULATION

REDISTRIBUTION. SALAS SAID IT WOULD BE IMPOSSIBLE FOR HIM TO GIVE SUCH COMMITMENT BUT AGAIN ASSURED US THAT HE WOULD MAKE EVERY EFFORT TO AVOID HAVING PROGRAM RESERVE MONIES USED FOR SUCH PURPOSE.

4. DURING DISCUSSION OF STATEMENTS TO BE MADE IN GOVERNING COUNCIL SALAS CAUTIONED THAT VIETNAMESE ACCEPTANCE OF THE ARRANGEMENT WAS CONTINGENT ON GC MEMBERS REFRAINING FROM CRITICISM DIRECTED EXPLICITLY AT VIETNAM PROGRAM AND ADDRESSING THEMSELVES SOLELY TO THE GENERAL POLICY QUESTION OF THE EXTENT TO WHICH AND MANNER IN WHICH UNFPA RESOURCES SHOULD BE USED IN CARRYING OUT ITS MANDATE IN RESPECT OF POPULATION REDISTRIBUTION. IN THIS CONNECTION IT WAS AGREED THAT US, UK AND JAPAN WOULD CONTACT OTHER DONOR COUNTRIES WITH A VIEW TO EXPLAINING THE PROPOSED ARRANGEMENT AND HAVING A NUMBER OF DELEGATIONS RAISE THE GENERAL POLICY ISSUE SO AS TO SHORE UP SALAS' POSITION IN FUTURE DISCUSSIONS ON USE OF PROGRAM RESERVE. SALAS AGAIN SAID THAT HE WOULD WELCOME A FURTHER DISCUSSION AND REVIEW OF THE QUESTION OF USE OF UNFPA FUNDS TO SUPPORT POPULATION REDISTRIBUTION ACTIVITIES, PERHAPS IN A SUBSEQUENT INFORMAL MEETING OF INTERESTED COUNTRIES OR OTHERWISE.

5. UNFPA ITEM NOW SCHEDULED TO BEGIN 10:30 A.M. JUNE 21.

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6. COMMENT: USDEL BELIEVES SALAS IS SINCERE IN HIS EFFORTS TO ACCOMMODATE US CONCERNS AND IN HIS ASSURANCES THAT HE WILL DO HIS UTMOST TO AVOID USING UNFPA MONIES AND SPECIFICALLY ANY OF THE PROGRAM RESERVE TO FINANCE THOSE ELEMENTS OF THE VIETNAM PROGRAM WHICH WE HAVE IDENTIFIED AS OBJECTIONABLE. SOLUTION PROPOSED WOULD PUT OFF TO ANOTHER DAY THE QUESTION OF USE OF UNFPA MONIES FOR ACTIVITIES DIRECTLY RELATED TO POPULATION REDISTRIBUTION. SUCH POSTPONEMENT, COUPLED WITH A CALL FOR CLOSER EXAMINATION OF THE QUESTION OF USE OF FPA RESOURCES FOR SUCH PURPOSES TO WHICH SALAS SAYS HE IS PREPARED TO RESPOND, SHOULD GIVE US ADEQUATE OPPORTUNITY FOR A THOROUGH VETTING OF THIS ISSUE AND SIMULTANEOUSLY GIVE SALAS GROUNDS FOR HOLDING OFF ON COMMITTING ANY FUNDS FOR SUCH ACTIVITIES. IN THIS CONNECTION SALAS SAID THAT THE AGREEMENT WITH VIETNAM IN DELIVERY TERMS WOULD BE FOR ABOUT \$13.6 MILLION ALTHOUGH VIETNAM WOULD HAVE ASSURANCES THAT THE TOTAL PROGRAM WOULD EVENTUALLY AMOUNT TO THE FULL \$17 MILLION. USDEL WOULD, OF COURSE, SPEAK IN PLENARY ON THE ISSUE OF THE MOST EFFECTIVE USE OF FPA'S RESOURCES AND THE NEED FOR A CLOSER ANALYSIS OF ITS MANDATE IN THE AREA OF POPULATION REDISTRIBUTION

INCLUDING THE QUESTION OF RESPECT FOR THE HUMAN RIGHTS  
OF THE INDIVIDUALS CONCERNED. SCENARIO FOR APPROVAL OF  
VIETNAM PROJECT UNDER CURRENTLY PROPOSED ARRANGEMENT  
DEPENDS, OF COURSE, ON ITS ACCEPTANCE AS SATISFACTORY  
SOLUTION BY ALL GC MEMBERS. VANDEN HEUVEL

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## Message Attributes

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